# IN THE HIGH COURT OF TANZANIA LABOUR DIVISION AT DAR ES SALAAM

## **MISCELLANEOUS APPLICATION NO. 177 OF 2022**

### **BETWEEN**

PHILIPO OMBELA ...... APPLICANT

### **AND**

PETER JOHN KAYANDA ......1st RESPONDENT HAMIS NGWAO .......2nd RESPONDENT

# **RULING**

Date of last Order: 13/07/2022 Date of Ruling: 29/07/2022

# B. E. K. Mganga, J.

Applicant filed this application seeking the court to extend time within which he can file an application for revision against the award that was issued on 27<sup>th</sup> August 2021. Brief facts of this application are that, on 16<sup>th</sup> March 2021, Peter John Kayanda, the 1<sup>st</sup> respondent filed labour dispute No. CMA/DSM/KIN/192/21 before the Commission for Mediation and Arbitration hereinafter referred to as CMA at Kinondoni against Peter Ombela, the applicant and Hamis Ngwao, the 2<sup>nd</sup> respondent. At CMA, Peter John Kayanda, the 1<sup>st</sup> respondent alleged that he was employed by Peter Ombela, the applicant and Hamis

Ngwao, the 2<sup>nd</sup> respondent as a driver but the two terminated his employment unfairly. It is undisputed fact that the 2<sup>nd</sup> respondent was dully served with summons to appear at CMA but did not enter appearance. On the other hand, ehe applicant alleges that he was not served with summons to appear at CMA. Both the applicant and the 2<sup>nd</sup> respondent failed to enter appearance, as a result, on 27<sup>th</sup> August 2021 Hon. Mollel B.L, Mediator, issued an exparte award ordering both the applicant and the 2<sup>nd</sup> respondent to pay the 1<sup>st</sup> respondent TZS 2,700,000/= for unfair termination. Having the award on his side, the  $1^{st}$ respondent filed Execution Application No. 528 of 2021 before this court to enforce the said Exparte award. It is further undisputed fact that, the 2<sup>nd</sup> respondent was dully served but the applicant alleges that he was not served with summons to appear in the said Execution Application. Again, both the applicant and the 2<sup>nd</sup> respondent having failed to enter appearance, Hon Deputy Registrar issued an order for attachment of vehicle No. T. 160 AEC make SCANIA which is said to be the property of the applicant. It is alleged by the applicant that he became aware of both the CMA award and Execution Application on 27<sup>th</sup> April 2022 after being served with the warrant of attachment.

Both the 1<sup>st</sup> respondent and the 2<sup>nd</sup> respondent filed their counter affidavit showing that 2<sup>nd</sup> respondent was dully served and further that applicant was notified through the 2<sup>nd</sup> respondent of existence of labour dispute filed by the 1<sup>st</sup> respondent at CMA, but applicant failed to enter appearance.

When the matter was scheduled for hearing, applicant was represented by Ms. Blanka Ligema, learned Advocate. Arguing the application, Ms. Ligema submitted that applicant was not served with summons to appear at CMA and that there is no proof of service. She went on that it is only the 2<sup>nd</sup> respondent who was served. Ligema submitted that applicant rented the abovementioned motor vehicle to the 2<sup>nd</sup> respondent who employed the 1<sup>st</sup> respondent and that upon termination of his employment, the 1<sup>st</sup> respondent filed the dispute of unfair termination against both the applicant and 2<sup>nd</sup> respondent. She maintained that the dispute was heard exparte without proof that applicant was served.

Ms. Ligema submitted further that on 01<sup>st</sup> December 2021, the 1<sup>st</sup> respondent filed Execution Application No. 528 of 2021 that is pending before Hon. S. Fimbo, the Deputy Registrar but applicant was not served until on 27<sup>th</sup> April 2022 when he was served with the order of the

attachment of motor vehicle No. T. 160 AEC make Scania. She argued that, it is on this date when applicant became aware that an exparte award was issued at CMA against him and the 2<sup>nd</sup> respondent. Counsel argued that there is procedural illegality in CMA award because applicant was denied right to be heard. She went on that, illegality is a sufficient ground for extension of time and cited the case of Mary Rwabizi t/a Amuga Enterprises V. National Microfinance Plc, Civil Application No. 378/01 of 2019, CAT(unreported) and Juto Ally V. Lukas Komba & Another, Civil Application No. 484/17 of 2019, CAT(unreported) to cement on her submissions. Counsel for the applicant submitted further that, failure to serve the applicant with summons is a good ground for extension of time and cited the case of William Nusu V. Respurces International (T) Ltd, Misc. Application No. 178 of 2019, HC (unreported). She argued that the summons attached to the counter affidavit proves that applicant was not served with summons.

On the other hand, both the 1<sup>st</sup> and 2<sup>nd</sup> respondents were represented by Mr. Francis Mwakibinga, Personal representative. Mr. Mwakibinga submitted that applicant was aware of the dispute that was filed at CMA because in his counter affidavit, the 2<sup>nd</sup> respondent deponed that he was informing the applicant. Mwakibinga went on that

the 2<sup>nd</sup> respondent was supervising the 1<sup>st</sup> respondent on behalf of the applicant. In his submissions, Mr. Mwakibinga conceded that there is no proof that applicant was served with the summons to appear at CMA. He conceded further that though served, 2<sup>nd</sup> respondent did not enter appearance at CMA even though the summons mentioned his name.

It was submission of Mr. Mwakibinga that applicant has not disclosed the degree of delay and has failed to account for the delay. He argued that applicant was supposed to account for each day of the delay and adduce sufficient cause for the delay and cited the case of *Philemon Mwanganda Mwelangombe V. Namera Group of Industries (T) Ltd*, Misc. Application No. 658 of 2018, HC(unreported) to support his arguments.

In rejoinder, Ms. Ligema, learned counsel submitted that if two persons are joined in the suit, each must be served and not only one as it happened in the matter at hand. She maintained that applicant became aware of the matter after attachment of his property.

Having considered the rival submissions of the parties and the affidavits for and against this application, I should point albeit briefly that submissions by Ms. Ligema learned counsel for the applicant that applicant hired the said motor vehicle to the 2<sup>nd</sup> respondent is neither in

the affidavit of the applicant nor reflected in the CMA award hence it is mere submissions from the bar that I will not consider. Again, submissions by Mr. Mwakibinga, the personal representative of the respondents that the 2<sup>nd</sup> respondent was supervising the 1<sup>st</sup> respondent on behalf of the applicant is neither reflected in the counter affidavits of the respondents nor in the CMA award hence it is submissions from the bar that is not evidence hence cannot be considered.

Now, back to the merit or demerit of the application. This being an application for extension of time, the only issue that I am called upon to determine is whether applicant has adduced sufficient reasons to suffice extension of time. It is a well settled law that for the court to exercise its discretionary power of extending time, applicant must establish sufficient reasons for the delay. In labour law, this is clearly provided under Rule 56(1) of the Labour Court Rules, GN. No. 106 of 2007, which reads: -

"The court may, extend or abridge any period prescribed by these rules on application and good cause shown, unless the court is precluded from doing so by any written law".

In the matter at hand, the only reason advanced by the applicant as a reason for extension of time is illegality based on denial of the right

to be heard on ground that he was not served with summons to appear at CMA. From both the affidavit of the applicant and the counter affidavits of the respondents, it is undisputed that applicant was not served with summons to appear at CMA. Both the affidavit and counter affidavits shows that the person who was served is the 2<sup>nd</sup> respondent. Based on this evidence, in my view, there is illegality. It has been constantly held by both this court and the court of appeal that illegality is a good ground for extension of time. Some case laws to that position are the *Rwabiti's case* and *Juto's case* (supra) cited by counsel for the applicant.

As pointed hereinabove, summons was served to the 2<sup>nd</sup> respondent alone. It was correctly, in my view, submitted by counsel for the applicant that summons was supposed to be served to both the applicant and the 2<sup>nd</sup> respondent because the dispute at CMA was filed against them. I take that position because 2<sup>nd</sup> respondent was not representing the applicant, rather, the complaint was against both, which is why, the award was not issued only against the applicant. I have read the provisions of Rule 6(1) and 7(1) both of the Labour Institutions (Mediation and Arbitration) Rules GN. No. 64 of 2007 and find that arguments of counsel for the applicant are merited.

For the foregoing, I find that there are good reasons for extension of time and consequently allow this application. I hereby grant applicant fourteen (14) days within which to file revision application before this court.

Dated at Dar es Salaam this 29th July 2022.

B. E. K. Mganga

JUDGE

Ruling delivered on this 29<sup>th</sup> July 2022 in the presence of Blanca Ligema, Advocate for the applicant and Francis Mwakibinga, Personal Representative of the respondents.

B. E. K. Mganga JUDGE